

Message Text

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ACTION IO-13

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00

SSO-00 USIE-00 INRE-00 AF-08 ARA-06 EA-07 EUR-12

NEA-10 PM-04 H-01 INR-07 L-03 NSC-05 PA-01

PRS-01 SP-02 SS-15 MCT-01 SY-05 OIC-02 USSS-00

A-01 EB-08 COME-00 FAA-00 DOTE-00 DHA-02 /115 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 2898

C O N F I D E N T I A L SECTION 1 OF 2 USUN 0878

E.O. 11652: GDS

TAGS: PFOR, PINS, UN

SUBJECT: AD HOC COMMITTEE ON TERRORISM--MARCH 23 MEETING

AND WEOG MEETINGS

1. SUMMARY: WEO GROUP MET IN AM MARCH 23 TO DISCUSS CONCLUSION OF WORK OF COMMITTEE. GROUP DECIDED THAT OPTIMUM CONCLUSION WOULD BE SHORT REPORT, REFERRING TO SUMMARY RECORDS AND MAKING NO RECOMMENDATIONS. GROUP ALSO DECIDED THAT CONCLUSION OF WORK SHOULD BE DISCUSSED IN UNOFFICIAL MEETING OF WHOLE COMMITTEE RATHER THAN SOLELY IN BUREAU. AT PM MARCH 23 MEETING OF COMMITTEE, NINE SPEAKERS ADDRESSED COMMITTEE. FRANCE CALLED FOR DEFINITION OF INTERNATIONAL TERRORISM. JAPAN, CANADA, ITALY, AND US STRESSED URGENT NEED FOR MEASURES TO COMBAT TERRORISM. UKRAINE AND YUGOSLAVIA SUPPORTED NATIONAL LIBERATION MOVEMENTS. HAITI STRESSED NEED FOR CONSIDERATION OF PROBLEM OF TERRORISM AS WHOLE, INCLUDING CAUSES. ALGERIA INTRODUCED PROPOSED CONCLUSIONS OF COMMITTEE, INCLUDING AFFIRMATION OF LEGITIMACY OF LIBERATION STRUGGLES. AFTER PM MARCH 23 MEETING, WEOG MET TO DISCUSS ALGERIAN PROPOSAL AND CONCLUDED IT NEEDED SUBSTANTIAL AMENDMENT. DEPARTMENT RECOMMENDATION REQUESTED(SEE PARAGRAPH 15.) END SUMMARY.

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2. WEO GROUP MET AM MARCH 23 TO DISCUSS CONCLUSION OF WORK OF COMMITTEE. UK DISTRIBUTED DRAFT STATEMENT OF CHAIRMAN PREPARED BY US AND UK (REFTEL). WITH MINOR CHANGES, TEXT WAS ACCEPTED BY GROUP, WHICH AGREED NOT TO CIRCULATE IT UNTIL INTENTIONS OF OTHER GROUPS REVEALED.

3. UK REPORTED THAT URUGUAY CONSIDERING RESUBMITTING IRANIAN PROPOSAL OF 1973 AS RESOLUTION WHICH COMMITTEE WOULD RECOMMEND UNGA ADOPT. IRANIAN 1973 RESOLUTION CONTAINED EXCEPTION FOR NATIONAL LIBERATION MOVEMENTS AND US, UK, AND CANADA PREVENTED ITS FORMAL INTRODUCTION IN 1973. GROUP AGREED THAT TEXT IS STILL UNACCEPTABLE. UK HAS CONTACTED AMB. GIAMBRUNO (URUGUAY) AND URGED RECONSIDERATION. WEO MEMBERS REPORTED THAT THEIR CONVERSATIONS WITH IRAN, JAPAN, SYRIA, AND TANZANIA FAILED TO UNCOVER ANY OTHER PROPOSALS AS TO HOW COMMITTEE SHOULD CONCLUDE WORK.

4. WEO'S DECIDED THAT OPTIMUM CONCLUSION WOULD BE A SHORT REPORT REFERRING TO SUMMARY RECORDS AND CONTAINING NO RECOMMENDATIONS OR CONCLUSIONS. DECISION BASED ON BELIEF THAT ANY RECOMMENDATIONS LIKELY BE UNFAVORABLE AND DANGEROUS TO HOSTAGES ITEM. GROUP ALSO DECIDED THAT PERSON (SWEDEN) SHOULD INDICATE AT MEETING OF BUREAU THAT WEO'S BELIEVED SUBJECT OF CONCLUSION OF WORK OF COMMITTEE SHOULD BE DISCUSSED IN INFORMAL MEETING OF COMMITTEE OF WHOLE RATHER THAN SOLELY IN BUREAU.

5. AT PM MARCH 23 MEETING OF COMMITTEE, NINE STATES ADDRESSED COMMITTEE. US DELIVERED STATEMENT (DATAFAXED CRAWFORD--IO/HR) AND RECEIVED FAVORABLE COMMENTS FROM SOME WEO'S AND LA'S. JAPAN, CANADA, AND ITALY MADE STRONG STATEMENTS CALLING FOR IMMEDIATE MEASURES TO COMBAT TERRORISM, REJECTING DELAY UNTIL CAUSES OF TERRORISM IDENTIFIED, AND REJECTING EXCEPTION FOR NATIONAL LIBERATION MOVEMENTS. FRANCE CALLED FOR DEFINITION OF TERRORISM, REFERRED TO CONFIDENTIAL

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ITS NATIONAL LEGISLATION, AND STRESSED NEED FOR INTERNATIONAL ACTION.

6. UKRAINE MADE PREDICTABLE STATEMENT CONDEMNING TERRORISM BUT EMPHASIZING RIGHT OF PEOPLE TO STRUGGLE FOR SELF-DETERMINATION AND CALLING FOR ELIMINATION OF IMPERIALISM, RACISM, AND COLONIALISM, THE CAUSES OF TERRORISM. UKRAINE DEVOTED MAJORITY OF SPEECH TO CRITICISM OF HOST COUNTRY FOR FAILURE TO PREVENT AND PUNISH ACTS OF TERRORISM DIRECTED AT MISSIONS AND EMBASSIES IN US. US INTENDS REPLY TOMORROW.

7. HAITI CONDEMNED TERRORISM AND SAID THAT ALTHOUGH WE MUST DEAL WITH CAUSES OF TERRORISM, THIS SHOULD NOT DELAY ACTION ON MEASURES TO PROTECT THE SECURITY OF PERSONS "UNRELATED" TO THE DEMANDS OF THE TERRORISTS.

8. ALGERIA INTRODUCED PROPOSAL (ATTACHED) ON BEHALF OF ALGERIAN, TUNISIA, AND YUGOSLAVIA. PROPOSAL INCLUDES

AFFIRMATION OF LEGITIMACY OF LIBERATION MOVEMENTS. YUGO-SLAVIA MADE PREDICTABLE STATEMENT CALLING FOR STUDY OF CAUSES OF TERRORISM AND SUPPORTING NATIONAL LIBERATION MOVEMENTS.

9. FOLLOWING MEETING, WEO GROUP MET TO DISCUSS ALGERIAN PROPOSAL. GROUP DIVIDED OVER WHETHER ALGERIA INTENDS PROPOSAL AS CONCLUDING PART OF REPORT OR RECOMMENDATION OF COMMITTEE. REGARDLESS, GROUP UNANIMOUS THAT PROPOSAL IS UNACCEPTABLE. GROUP DISCUSSED AMENDMENTS TO TEXT THAT MIGHT MAKE IT ACCEPTABLE.

10. REGARDING FIRST SENTENCE OF PROPOSAL, GROUP CONCERNED THAT STATEMENT "SHARES THE CONCERN" IS TOO WEAK AND THAT ALTERNATIVE FORMULATION, SUCH AS "VOICES ITS PROFOUND CONCERN", NEEDED.

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11. REGARDING SECOND SENTENCE, GROUP THOUGHT IT WOULD BE IMPOSSIBLE TO ELIMINATE REFERENCE TO CAUSES AND THAT THEREFORE WE SHOULD ARGUE THAT ORDER BE REVERSED ON BASIS REFERENCE TO MEASURES TO PREVENT TERRORISM PRECEDES REFERENCE TO CAUSES OF TERRORISM IN TITLE OF RESOLUTION 31/102, WHICH CONVENED THE COMMITTEE.

12. REGARDING THIRD SENTENCE, GROUP UNABLE ACCEPT QUALIFIED "HEINOUS" BEFORE "TERRORISM" BECAUSE SUGGESTS SOME TERRORISM NOT "HEINOUS". UK SUGGESTED ALTERNATIVE FORMULATION, PARALLELING MANDATE OF COMMITTEE, AS FOLLOWS: "THE COMMITTEE ALSO STRESSES THE GENERAL AGREEMENT REACHED CONCERNING THE CONDEMNATION AND REPRESSION OF INTERNATIONAL TERRORISM WHICH ENDANGERS OR TAKES INNOCENT HUMAN LIVES OR JEOPARDIZES FUNDAMENTAL FREEDOMS."

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ACTION IO-13

INFO OCT-01 ISO-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10
CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 0878

13. REGARDING FOURTH AND FIFTH SENTENCES, GROUP FINDS REFERENCE TO LIBERATION STRUGGLES UNACCEPTABLE BECAUSE IMPLIES EXCEPTION TO CONDEMNATION OF TERRORISM. GROUP CONCERNED THAT ANY REFERENCE TO LIBERATION OR SELF-DETERMINATION WOULD IMPLY SUCH AN EXCEPTION. UK ASKED GROUP TO CONSIDER FOLLOWING AS ALTERNATIVE FORMULATION OF SENTENCE FOUR AND FIVE OF ALGERIAN PROPOSAL: "THE COMMITTEE CONDEMNS ALL ACTIONS OF STATES IN CONTRAVENTION OF THE PRINCIPLES AND PURPOSES OF THE CHARTER OF THE UNITED NATIONS, WHETHER THEY ARE CONSIDERED INTERNATIONAL TERRORISM OR NOT, INCLUDING VIOLATION BY STATES OF FUNDAMENTAL HUMAN RIGHTS, IN PARTICULAR THE REFUSAL TO RECOGNIZE THE RIGHT OF PEOPLES TO SELF-DETERMINATION."

14. GROUP UNABLE DECIDE WHETHER WISEST TACTIC IS TO REJECT FLATLY ALGERIAN PROPOSAL OR WORK TO MAKE IT ACCEPTABLE. GROUP DECISION WAS TO SEEK ADVICE FROM CAPITALS ON WHETHER AMENDMENT POSSIBLE AND MEET AGAIN FOLLOWING PM MARCH 24 MEETING OF COMMITTEE.

15. ACTION REQUESTED: DELEGATION REQUESTS DEPARTMENT'S VIEWS, INCLUDING REACTION TO SPECIFIC AMENDMENTS PROPOSED BY WEO'S TO ALGERIAN TEXT.
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16. PERSSON (SWEDEN) THEN REPORTED TO WEO'S ON MEETING OF BUREAU WHICH PRECEDED TODAY'S MEETING OF COMMITTEE. PERSSON REPORTED THAT CHAIRMAN (HOVEYDA) FAVORED A BRIEF REPORT WHICH WOULD REFER TO SUMMARY RECORDS AND CONTAIN ONLY SHORT CONCLUSION. ALSO REPORTED THAT HOVEYDA MENTIONED THAT ALL SPEAKERS SEEMED TO AGREE ON APPEAL TO OTHERS TO ADHERE TO THREE HIJACKING CONVENTIONS. PERSSON SAID KATEKA (TANZANIA) IN FAVOR SHORT REPORT BUT KATEKA THOUGHT REFERENCE ONLY TO THREE HIJACKING CONVENTIONS WAS ON-SIDED BECAUSE REFERS TO MEASURES BUT NOT CAUSES. HUNGARY AND HOVEYDA STRESSED SHORT AMOUNT OF TIME REMAINING PREVENTED NEGOTIATIONS AND HUNGARY STRESSED PRINCIPLE OF CONSENSUS. WEO GROUP HOPEFUL THAT SHORT AMOUNT OF TIME REMAINING AND PREDISPOSITION OF HOVEYDA FOR SHORT REPORT AND SHORT STATEMENT FROM

CHAIR WILL HELP IN BATTLE AGAINST ALGERIAN DRAFT.

17 BUREAU MEETS AM MARCH 24 TO DISCUSS CONCLUSION OF
WORK AND ALGERIAN DRAFT. COMMITTEE ENDS DEBATE PM MARCH 24
WITH STATEMENTS FROM VENEZUELA, SYRIA, USSR, CZECHOSLOVAKIA,
UK, TUNISIA, GREECE, AND US RIGHT OF REPLY. AFTER COMMITTEE
MEETING WEO'S MEET TO DISCUSS ALGERIAN DRAFT. DELEGATION
NEEDS COMMENTS OF DEPARTMENT BEFORE 3:00 PM COMMITTEE
MEETING.

18. QUOTETRANSLATED FROM FRENCH 77-05929
23 5-2-6/EM

THE COMMITTEE ON TERRORISM SHARES THE CONCERN OF
THE INTERNATIONAL COMMUNITY AT THE DEVELOPMENT OF INTER-
NATIONAL TERRORISM. IT STRESSES THE NEED FOR INTER-
NATIONAL COOPERATION TO TACKLE THIS PROBLEM:

(1) ON THE ONE HAND, BY DEALING WITH ITS CAUSES,
(2) ON THE OTHER, BY PUTTING INTO

PRACTICE MEASURES TO COMBAT TERRORISM.

THE COMMITTEE ALSO STRESSES THE GENERAL AGREEMENT
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REACHED CONCERNING THE CONDEMNATION AND REPRESSION OF
HEINOUS TERRORISM.

IT REAFFIRMS THE LEGITIMACY OF THE LIBERATION
STRUGGLES OF COUNTRIES UNDER COLONIAL DOMINATION OR COUNTRIES
DEPRIVED OF THEIR RIGHTS AND THEIR TERRITORY.

IT POINTS OUT THAT THE METHODS OF TERRORISM USED
BY CERTAIN GOVERNMENTS AND CERTAIN STATES COME WITHIN
THE CONDEMNATION OF TERRORISM. UNQUOTE
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